

# We Know the Cost: Do we Know the Value? Measuring the Education SDGs

Comparative and International Education Society Conference 14-18 April 2019, San Francisco

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### Scheme

- Background/Goals of the research
- Numerical Motivation
- The Model
- The Data
- Some Initial Results
- Conclusions and Caveats

### Background/Goals of the research

- MDGs were highly motivational
- SDGs criticized as too many, too hard to measure
- Cost of measurement itself "attacked" (e.g., Copenhagen Consensus) -- \$254 bn over 15 years? (Jerven)
- We know the cost
- Education leaders might ask: but what is the <u>value</u> of having information
  - How do we motivate investing \$ in having better information?
- Additional question: how do we demonstrate the value of educational change itself?
- This research looks at both at the same time
  - A method for calculating how much (good) information is worth
  - How to get more value for \$ out of the cost of education <u>itself</u> (motivates discussion with MinFin)
- Model is work in progress, many caveats
- Even after finished, heuristic

### The model - 1

- Ask two questions:
  - 1. What is the difference in "social profit" provided by an education system that uses "best practices" based on best-available-knowledge
  - 2. How sensitive is the "social profit" provided by a system to various asssumptions?
- Cast as a non-linear optimization model
  - Note: not a statistical model, more OR
- Maximize the "social profit" produced by a "business as usual" system
- Maximize the "social profit" produced by a "best practice" system
- Compare the difference
- The two problems are characterized by different
  - Prices
  - Pedagogical "constraints" and relationships
  - "Internal efficiency" concerns (e.g., how many enrollees it takes to produce one completer)

### The model - 2

$$V = \max\left(\sum_{l=1}^{3} y_{l}^{'} C_{l}^{'} - \sum_{l=1}^{3} \sum_{i=1}^{n} p_{i,l_{i,l}}^{'} X_{i,l}^{'}\right) - \max\left(\sum_{l=1}^{3} y_{l} C_{l} - \sum_{l=1}^{3} \sum_{i=1}^{n} p_{i,l} X_{i,l}\right)$$

The primes 'on all the symbols characterize "best practice", un-primed is "business as usual.

y = income per completer for level I\*

C = completers for level I

p = prices of inputs i for level I

X = usage of inputs i for level I

Only 3 levels (pre-primary, primary, lower secondary, for reasons noted)

Each maximization is subject to its own constraints, as follows.

A key one characterizes the effort, in Enrollment (E) that the system must make to produce completers C. (Notation is a bit "weird" in traditional LP notation.

$$C_l - \alpha_l E_l = 0$$
 for  $l = 1,2$ ,  
 $C_l - E_l = 0$  for  $l = 0$ , (thus  $\alpha_l = 1$ )

<sup>\*</sup>Actually, PDV of incremental income over no education so as to bring the income forward in time to when the expenditure is taking place

### The model - 3

Enrollment in one level is characterized by efficient or inefficient flow between levels. This is also a key driver of "cost per completer."

$$E_1 = \beta_1 i_1 P_5,$$

$$E_2 = \beta_2 (i_2 P_6 + b_{1\to 2} E_1),$$

$$E_3 = \beta_3 i_3 C_1,$$

This set of equations is what makes it non-linear

There is a budget constraint (otherwise the system might be unbounded).

$$\sum_{l=1}^{3} \sum_{i=1}^{n} p_{i,l} X_{i,l} \le B$$

Many simple equations of the following form characterize the relationship between enrollment and also amongst the inputs. E.g., to characterize a system that uses the "triple cocktail" (hence "best practice") versus one that does not.

$$X_{i,l}-\gamma_{i,l} E_l=0,$$

#### The data - 1

- Characterize a "business as usual" model
  - More or less a "typical" case in point, using for now Uganda as approximate reference point
- Characterize a "best practice" (reasonable best practice for a developing country—not anchoring on Finland or Korea!) case
  - Large scale pilots from international agencies, NGOs, or government's own "best case" experiments, <u>if successful</u>
  - "Better practice" cases at scale, implemented by countries, e.g., Thailand
  - "Macro" benchmarks such as Fast Track Initiative for improving systems
- Not drawing formal averages or means for impacts—just a heuristic sense of impact and technical profile
- Using some international comparative evidence from the literature (e.g., impact on GDP per capita of learning outcomes)
- Summary of data below, detailed sources in Appendix

### The data - 2

Table 1. Model data							
	Standard Practice	Best Practice					
Transitions							
Entry into Pre-primary	0.2	1					
Multiple of enrollment in pre-primary over intake to pre-primary	1	1					
Transition from last year pre-primary to primary (P1)	1	1					
Transition from population to primary (P1)	0.8	0.05					
Primary completers / Primary students	0.065	0.16					
Primary dropouts/ Primary students	0.38	0.03					
Multiple of enrollment in primary over intake into primary	8.7	7					
Transition rate to Lower Secondary	0.6	0.99					
Lower Secondary completers / Lower Secondary students	0.3	0.33					
Lower Secondary dropouts / Lower Secondary students	0.2	0.05					
Multiple of enrollment in Lower Secondary over Intake from Prima	3.3	3					
Technical ratios							
Pupil/Teacher Pre-Primary	30	20					
Pupil/Teacher Primary	45	30					
Pupil/Teacher Lower Secondary	30	25					
Pre-Primary teachers/Coaches	1000	30					
Primary teachers/coaches	1000	30					
Lower Secondary Teachers/Coaches	1000	30					
Books/student Pre-primary	0.5	2.5					
Books/Students Primary	0.85	5					
Books/Student Lower Secondary	1	8					
Per pupil expenditure on overall systems improvements	US \$1	US\$ 10					

# The data - 3

Prices						
Unit teacher cost as proportion of GDP per capita						
Pre-Primary	1.9	2.5				
Primary	3.7	3.4				
Lower secondary	5.5	5				
Unit coach cost as a proportion of GDP per capita						
Pre-Primary	2.9	3.8				
Primary	5.6	5.1				
Lower secondary	8.3	6.8				
Unit cost of books						
Pre-Primary	US\$ 5	US\$ 1.5				
Primary	US\$ 5	US\$ 1.5				
Lower Secondary	US\$ 8	US\$ 2				
Differential GDP per capita by level of education						
No school	0.9	0.8				
Some primary	1.11	1.12				
Primary	1.35	1.39				
Some lower secondary	1.6	1.67				
Lower secondary	1.86	1.94				

### Results

Table 2. Modeling Results						
		Standard				
Concept	Best Practice	practice	Difference	% diff	Comment	
Revenue	5,852,110,424	2,005,597,898	3,846,512,526	192%		
Cost	4,888,145,761	1,892,216,725	2,995,929,036	158%		
"Return" (Not Mincerian						
RoR)	0.20	0.06	0.14			
					Value of information c best practice? Upper only; politics may prev	
Net revenue	963,964,663	113,381,173	850,583,490		action based on inforn	
Cost/student	413	189	224	119%		
Primary cost/primary						
completer	1,311	2219	(908)	-41%		
Total enrollment	11,842,720	10,019,690	1,823,030			
Gross Enrollment Ratio, Pre-	11,042,720	10,019,090	1,823,030			
Primary	1.00	0.20				
Gross Enrollment Ratio,	1.05	1 24				
Primary Gross Enrollment Ratio,	1.05	1.24				
Lower Secondary	1.16	0.37				

#### Conclusions and caveats

- Interesting way to look at both value of information?
- And what "determines" the social return to education?
  - ("Best practice" = triple cocktail, more books, better prices for books, etc.)
- Strong caveats
  - Heuristic only.
  - Not econometrically or statistically estimated
    - (This can be improved).
  - Biggest caveat: value of information, or <u>value of ability to act on the information</u>?
  - Only an upper limit on the value of being informed... The real value is a political reality.

### More Information

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## Detailed explanation of data sources

#### Click here:

